## SUBMITTAL TO THE FLOOD CONTROL AND WATER CONSERVATION DISTRICT BOARD COUNTY OF RIVERSIDE, STATE OF CALIFORNIA





FROM:

General Manager-Chief Engineer

SUBMITTAL DATE: March 18, 2008

SUBJECT:

NPDES Stormwater Discharge Permit – Implementation Agreement

Between the District, County of Riverside, Coachella Valley Water District (CVWD), and the Cities of Banning, Cathedral City, Coachella, Desert Hot Springs, Indian Wells, Indio, La

Quinta, Palm Desert, Palm Springs and Rancho Mirage

#### RECOMMENDED MOTION:

Approve the Agreement and authorize the Chairman to sign the Agreement on behalf of the District.

#### BACKGROUND:

This Implementation Agreement sets forth the terms and conditions by which the County, District, CVWD

	Permit issued by the Colorado Regional Water Quality Control Board – Colorado River Basin Regio (CRWQCB), pursuant to Order No. 01-077. A new permit and order will be issued on May 21, 2008, by th CRWQCB.							
	(continued)							
	ABC:cw P8/118110							
	Steve Thomas							
	General Manager-Chief Engineer							
	FINANCIAL	Current F.Y. District Cost:	N/A	In Current Year E				
	DATA	<b>Current F.Y. County Cost:</b>	N/A	Budget Adjustme	ent: N/A			
	0.00000 00000 000	Annual Net District Cost:	N/A	For Fiscal Year:	N/A			
	SOURCE OF F	UNDS:			Positions To Be Deleted Per A-30			
					Requires 4/5 Vote			
	C.E.O. RECOMN							
		APF	PROVE ,					
			alex La	2 40				
Policy		BY:	CHEX NO	uni				
Ъ	County Executiv	ve Office Signature	Alex Gann					
X								
MINUTES OF THE FLOOD CONTROL AND WATER CONSERVATION DISTRICT On motion of Supervisor Buster, seconded by Supervisor Tavaglione and duly carried IT WAS ORDERED that the above matter is approved as recommended.  Aves: Buster Tavaglione Stone Wilson and Ashley								
							Col	Ayes:
	Nays:	Buster, Tavaglione, Stone, None	Wilson and Asin	The second secon	ancy Romero			
_	Absent:	None			erk of the Board	/		
ပ	Date:	March 18, 2008		Br	Delma			
Exec.	XC:	Elood		ران	Deputy			
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ATTACHMENTS FILED WITH THE CLERK OF THE BOARD

# WHEN DOCUMENT IS FULLY EXECUTED RETURN CLERK'S COPY

to Riverside County Clerk of the Board, Stop 1010 Post Office Box 1 47, Riverside, Ca 92502-1147 Thank you.

#### **AGREEMENT**

National Pollutant Discharge Elimination System
Stormwater Discharge Permit
Implementation Agreement
(California Regional Water Quality Control Board Colorado River Basin Region)

This Agreement, entered into by the RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT (DISTRICT), the COUNTY OF RIVERSIDE (COUNTY), the COACHELLA VALLEY WATER DISTRICT (CVWD), and the CITIES OF BANNING, CATHEDRAL CITY, COACHELLA, DESERT HOT SPRINGS, INDIAN WELLS, INDIO, LA QUINTA, PALM DESERT, PALM SPRINGS and RANCHO MIRAGE (CITIES), establishes the responsibilities of each party concerning compliance with the National Pollutant Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Permit (NPDES Permit) issued by the California Regional Water Quality Control Board - Colorado River Basin Region (CRWQCB-CRB) pursuant to Order No. 01-077.

### **RECITALS**

- A. WHEREAS, Congress in 1987 added Section 402(p) to the Federal Clean Water Act (CWA) (33 U.S.C.§1342(p)); and
- B. WHEREAS, Section 402(p) of the CWA requires certain operators of MS4s, industrial facilities and persons conducting certain construction activities to obtain NPDES Permits before discharging stormwater into navigable waters; and
- C. WHEREAS, Section 402(p) further requires the Federal Environmental Protection Agency (EPA) to promulgate regulations for NPDES Permit applications; and
- D. WHEREAS, EPA promulgated such regulations and adopted them in November 1990; and
- E. WHEREAS, pursuant to the CWA, EPA has delegated authority to the California State Water Resources Control Board (SWRCB) to administer the NPDES Permit process within the State; and
  - F. WHEREAS, SWRCB has in turn delegated its NPDES permitting authority to

the Regional Water Quality Control Boards to administer the NPDES Permit process within the boundaries of their respective regions; and

- G. WHEREAS, DISTRICT and CVWD are authorized to provide for the control of flood and stormwaters within their respective jurisdictions and are empowered to investigate, examine, measure, analyze, study and inspect matters pertaining to flood and stormwaters; and
- H. WHEREAS, on March 9, 2006, DISTRICT, COUNTY, CVWD and CITIES reapplied for an area-wide NPDES Permit in accordance with the current NPDES Permit (Order No. 01-077, NPDES No. CAS617002) which expired on September 5, 2006; and
- I. WHEREAS, it is anticipated that CRWQCB-CRB will issue a new NPDES Permit to DISTRICT, COUNTY, CVWD and CITIES on May 21, 2008 pursuant to Section 402(p) of the CWA; and
- J. WHEREAS, the NPDES Permit designates DISTRICT and COUNTY as Principal Permittees and DISTRICT, COUNTY, CVWD and CITIES as Permittees; and
- K. WHEREAS, DISTRICT, COUNTY, CVWD and CITIES are to perform and/or execute certain activities and responsibilities prescribed in the NPDES Permit; and
- L. WHEREAS, DISTRICT and COUNTY, as PRINCIPAL PERMITTEES, are willing to undertake certain activities in order to facilitate implementation of the NPDES Permit requirements; and
- M. WHEREAS, cooperation between DISTRICT, COUNTY, CVWD and CITIES in the administration and implementation of the NPDES Permit and resulting programs and actions is in the best interest of all parties; and
- N. WHEREAS, DISTRICT established the Whitewater Watershed Benefit Assessment Area (BENEFIT ASSESSMENT) pursuant to DISTRICT Ordinance No. 14 on May 14, 1991 to offset DISTRICT's program and administrative costs associated with the development, implementation and management of the Federally mandated NPDES program and DISTRICT is willing to utilize BENEFIT ASSESSMENT funds to support DISTRICT's role as PRINCIPAL PERMITTEE and to support regional program costs to the extent BENEFIT ASSESSMENT funds

are available.

NOW, THEREFORE, the parties hereto do mutually agree as follows:

- 1. NPDES Permit. A true and correct copy of the existing NPDES Permit issued to DISTRICT, COUNTY, CVWD and CITIES by CRWQCB-CRB pursuant to Order No. 01-077 is attached to this Agreement as Exhibit A and is hereby incorporated by reference in its entirety and made a part of this Agreement. Order No. 01-077 will be replaced in 2008 with a new NPDES Permit pursuant to Order No. R7-2008-0001. This Agreement shall also apply to Order No. R7-2008-0001, the contents of which shall be incorporated by reference in its entirety and made a part of this Agreement once Order No. R7-2008-0001 is finally adopted by CRWQCB-CRB. Order Nos. 01-077 and R7-2008-0001 shall each be known as "the NPDES Permit" for the purpose of interpreting this Agreement.
- 2. <u>Incorporation of Federal and State Laws</u>. All applicable Federal and State laws and regulations in effect at the time of issuance of the NPDES Permit, as then written, and as they may be amended during the term of this Agreement, shall govern in the event they conflict with any provision of this Agreement.
- 3. <u>Delegation of Responsibilities</u>. The responsibilities of each of the parties to this agreement shall be as follows:
  - A. Public Education Program. DISTRICT shall conduct public education activities on a regional basis that focus on reducing non-point source pollution within the NPDES Permit area. DISTRICT shall be reimbursed for its costs by COUNTY, CVWD and CITIES in accordance with the cost sharing provisions set forth in Section 4 of this Agreement.
  - B. Monitoring Program. DISTRICT and CVWD shall perform or coordinate sampling of surface water and urban runoff in accordance with the provisions of the NPDES Permit Monitoring and Reporting Program contained therein. The location of the sampling sites (Sites) shall be determined by DISTRICT and CVWD, subject to approval by CRWQCB-

#### CRB. More specifically:

- DISTRICT and CVWD shall perform such sampling for all Sites located within the respective limits of their jurisdictions.
   DISTRICT and CVWD may implement alternative approaches to sample collection, including use of consultants, reassigning Sites between the agencies, or other alternative approaches that may ensure improved permit compliance. Said alternative approaches may be implemented upon the mutual agreement of CVWD and DISTRICT.
- DISTRICT shall reimburse CVWD for all of its costs associated with sample collection and laboratory analysis.
- DISTRICT shall be reimbursed by CVWD, COUNTY and CITIES
  for implementation of the NPDES Permit Monitoring and
  Reporting Program in accordance with the cost sharing provisions
  set forth in Section 4 of this Agreement.
- C. Consultant's Services and Cooperative Agreements. In the event DISTRICT requires the services of an agency, consultant or consultants to implement NPDES program requirements, prepare manuals, develop programs or perform studies relevant to the entire permitted area pursuant to this Agreement, the cost of said consultant services shall be shared by DISTRICT, COUNTY, CVWD and CITIES in accordance with the cost sharing provisions set forth in Section 4 of this Agreement. COUNTY, CVWD and CITIES shall be notified in writing of DISTRICT's request for proposals from consultants, selection of a consultant, consultant's fee, contract timetable and payment schedule, and be allowed the opportunity to participate in decisions related to consultant's services
- D. Principal Permittee Duties. DISTRICT shall coordinate, implement and,

when required, contribute to regional NPDES Permit compliance activities; establish and update a uniform data submittal format; prepare annual reports; forward information received from CRWQCB-CRB to COUNTY, CVWD and CITIES; inform COUNTY, CVWD and CITIES of State and Federal regulations pertaining to the MS4; and chair Desert Task Force meetings. DISTRICT shall be reimbursed for said duties by COUNTY, CVWD and CITIES in accordance with Section 4. Cost Sharing of this Agreement.

- E. Desert Task Force. Each Permittee shall designate staff representatives to the Desert Task Force in writing to DISTRICT. The Desert Task Force shall be responsible for coordinating regional NPDES Permit and Monitoring and Reporting Program compliance activities, including related communications with CRWQCB-CRB, updates to this Implementation Agreement and compliance with Total Maximum Daily Loads (TMDLs), and other compliance orders issued by CRWQCB-CRB affecting the MS4 Permit, NPDES MS4 Monitoring and Reporting Program and/or the Whitewater River Watershed Municipal Stormwater Program Stormwater Management Plan. In addition, the Desert Task Force, or sub-committees thereof, shall be the forum for distribution, discussion and decision-making of items related to agreements and consultant selection related to regional compliance with the NPDES Permit.
- F. Regulation and Enforcement. COUNTY and CITIES shall be responsible for the adoption and enforcement of their ordinances and regulations within their respective jurisdictions to ensure compliance with the NPDES Permit. This includes the exercise of land use controls, the exercise of police powers and the enforcement of ordinances that COUNTY or

CITIES presently have adopted or will adopt in the future, provided, however, nothing in this Agreement shall be construed as requiring COUNTY or CITIES to exercise such powers, controls or authorities in any particular manner.

- G. Inspection of MS4 facilities (consisting primarily of storm sewer pipe and channel infrastructure). DISTRICT, COUNTY, CVWD and CITIES shall perform reconnaissance surveys of their MS4 facilities as required by the NPDES Permit. Any wet weather or dry weather sampling or field screening for the reconnaissance surveys shall be the responsibility of COUNTY or CITIES, depending on where the discharge originates. Each Permittee shall be responsible for maintaining any records, tables or other data that are needed to support the reporting of the survey results to CRWQCB-CRB.
- H. Submittals to CRWQCB-CRB. DISTRICT shall coordinate and submit all required reports and information related to the regional compliance program to CRWQCB-CRB. COUNTY, CVWD and CITIES shall maintain sufficiently adequate records, information and/or data concerning their program development and implementation activities to enable DISTRICT to provide all required reports and submittals in a timely manner. COUNTY, CVWD and CITIES shall produce or supply such records, information and/or data in a reasonable manner upon request of CRWQCB-CRB or DISTRICT. DISTRICT shall also keep adequate records, information and/or data concerning its program development and implementation activities and produce or supply same in a reasonable manner upon request of CRWQCB-CRB.
- I. Best Management Practices (BMPs) and Programs. Unless otherwise specified in this Agreement, DISTRICT, COUNTY, CVWD and CITIES

shall be responsible for implementing each of the BMPs and/or other programs and activities required by the NPDES Permit in accordance with their authority.

4. <u>Cost Sharing</u>. Costs for services to be performed in accordance with Sections 3.A., 3.B., 3.C. and 3.D. of this Agreement shall be shared in accordance with the following formula:

 $IC = (TC-DISTRICT-CVWD) \times (IP/TP)$ 

Where,

IC = Individual Cost

TC = Total Cost

DISTRICT = DISTRICT Cost-Shared Amount

CVWD = CVWD Cost-Shared Amount

IP = Individual Population

TP = Total Population

The Total Cost (TC) shall be determined based on the following formula

TC = Shared Costs + Credits - Debits

Where,

Shared Costs = Estimation of upcoming fiscal year's cost for services to be performed in accordance with Sections 3.A., 3.B., 3.C. and 3.D of this Agreement.

Credits = Portion of estimated Shared Costs for the previous fiscal year that were not expended.

Debits = Portion of actual Shared Costs which exceeded estimated Shared Costs for the previous fiscal year.

DISTRICT's share shall be 7% of the Total Cost.

CVWD's share shall be 7% of the Total Cost.

The population of CITIES shall be based on the latest California State Department of Finance population figures issued in May of each year. COUNTY population shall be based on the most current Tax Rate Area (TRA) information best fitting the NPDES Permit area.

If DISTRICT's compliance costs for administering and complying with the NPDES MS4 Permit and this agreement are less than available BENEFIT ASSESSMENT Revenues for that fiscal year and DISTRICT'S BENEFIT ASSESSMENT fund has sufficient reserves, DISTRICT may opt to use the excess BENEFIT ASSESSMENT revenues to offset the compliance costs for the portions of COUNTY and CITIES of BANNING, DESERT HOT SPRINGS, PALM SPRINGS and CATHEDRAL CITY within the BENEFIT ASSESSMENT based on each aforementioned party's population within the BENEFIT ASSESSMENT AREA. Population shall be based on the most current TRA and/or California Department of Finance information best fitting the BENEFIT ASSESSMENT boundary.

- 5. <u>Term of the Agreement</u>. The term of this Agreement shall commence on the date the last duly authorized representative of DISTRICT, COUNTY, CVWD or CITIES executes it. The Agreement shall remain in effect until the date that CRWQCB-CRB issues a new NPDES Permit, unless each of the parties withdraws sooner in accordance with the provisions of this Agreement.
- 6. Additional Parties. Any public agency (Agency) which incorporates after the date of issuance of the NPDES Permit and/or after the date of execution of this Agreement may file a written request with Principal Permittees asking to be added as a party. Upon receipt of such a request, Principal Permittees shall solicit the approval or denial of each Permittee. If a majority of the Permittees, each having one, co-equal vote, approves the addition of the Agency, the Principal Permittees shall ask CRWQCB-CRB to add the Agency to the NPDES Permit as an additional Permittee. Once the Agency is made an additional Permittee to the NPDES Permit, this Agreement shall be amended to reflect the addition, and the Agency shall, thereafter, comply with all provisions of the NPDES Permit and this Agreement. Upon execution of the amended Agreement, the Agency shall be responsible for the shared costs in accordance with Section 4 of this Agreement for the current and any subsequent fiscal year.
- 7. Withdrawal from the Agreement. Any party may withdraw from this Agreement 60 days after giving written notice to the Principal Permittees and CRWQCB-CRB. The withdrawing party shall agree in such notice to file for a separate NPDES Permit and to comply with

all of the requirements established by CRWQCB-CRB. Withdrawal from the Agreement shall constitute forfeiture by the withdrawing party of its share of any costs paid as described in Section 4. Cost Sharing, of this Agreement and is conditioned on the payment of all costs accrued in accordance with Section 4. Cost Sharing. The withdrawing party shall be responsible for all lawfully assessed penalties as a consequence of its withdrawal. The cost allocations to the remaining parties shall be recalculated in the following fiscal year, in accordance with Section 4. Cost Sharing.

- 8. Non-compliance with Permit Requirements. Any party found to be in non-compliance with the conditions of the NPDES Permit shall be solely liable for any lawfully assessed penalties resulting from such non-compliance. Common or joint penalties shall be calculated and allocated among the responsible parties as determined by the CRWQCB-CRB and any related proceedings and according to the formula outlined in Section 4 of this Agreement.
- 9. <u>Amendments to the Agreement</u>. Except as provided in Section 6, this Agreement may be amended only by consent of all parties to the Agreement. No amendment to this Agreement shall be effective unless it is in writing and duly signed by the authorized representatives of all parties to the Agreement.
- 10. <u>Authorized Signatories</u>. The General Manager-Chief Engineer of DISTRICT, General Manager-Chief Engineer of CVWD, the Executive Officer of COUNTY and the City Managers of CITIES (or their designees) are authorized to execute this Agreement and all amendments hereto, to take all other procedural steps necessary to carry out the terms of this Agreement and to file for and obtain an NPDES Permit(s) or amendments thereto.
- 11. <u>Notices</u>. All notices shall be deemed duly given when delivered to the designated Desert Task Force representative by hand; or three (3) days after deposit in the U.S. Mail, postage prepaid.
- 12. <u>Governing Law</u>. This Agreement shall be governed and construed in accordance with the laws of the State of California. If any provision or provisions of this Agreement shall be held to be invalid, illegal or unenforceable, the validity, legality and enforceability of the remaining provisions shall not in any way be affected or impaired hereby.

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- 13. Consent to Waiver and Breach. No provision hereof shall be deemed waived and no breach excused, unless the waiver or breach is consented to in writing and signed by the party or parties affected. Consent by any party to a waiver or breach by any other party shall not constitute consent to any different or subsequent waiver or breach.
- 14. <u>Applicability of Prior Agreements</u>. This Agreement and the exhibits attached hereto constitute the entire Agreement between the parties with respect to the subject matter; all prior agreements, representations, statements, negotiations and undertakings concerning the NPDES Permit within the limits of CRWQCB-CRB's jurisdictional area are superseded hereby.
- 15. Execution in Counterparts. This Agreement may be executed and delivered in any number of counterparts or copies (counterparts) by the parties hereto. When each party has signed and delivered at least one counterpart to the other parties hereto, each counterpart shall be deemed an original and, taken together, shall constitute one and the same Agreement, which shall be binding and effective as to the parties hereto.

**IN WITNESS WHEREOF**, the parties have caused this Agreement to be executed as of the date, the last duly authorized representative executed it. This Agreement will only become effective when fully executed by each of the parties hereto.

RECOMMENDED FOR APPROVAL:	RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT
WARREN D. WILLIAMS General Manager-Chief Engineer  FEB 2 6 2008  Dated:	MARION ASHLEY, Chairman Riverside County Flood Control and Water Conservation District Board of Supervisors, County of Riverside Supervisor, Fifth District
APPROVED AS TO FORM:	ATTEST:
JOE RANK County Counsel  By A A A A A A A A A A A A A A A A A A A	NANCY ROMERO Clerk to the Board  By Mandachlan Deputy
Dated: 2/15/09	(SEAL)
By LARRY PARRISH County Executive Officer	By Roy Wilson, Chairman Board of Supervisors, County of Riverside Supervisor, Fourth District
Dated:FEB 2 6 2008	
ATTEST:	NANCY ROMERO Clerk to the Board  By While Thursday Deputy

(SEAL)

1 2	IN WITNESS WHEREOF, the parties have caused this Agreement to be executed as of the date the last duly authorized representative executed it. This Agreement will only become effective when fully executed by each of the parties hereto.				
<ul><li>3</li><li>4</li><li>5</li></ul>	RECOMMENDED FOR APPROVAL:  By Steve Thomas  WEWARREN D. WILLIAMS	RIVERSIDE COUNTY FLOOD CONTROL AND WATER CONSERVATION DISTRICT  By Asleley MARION ASHLEY, Chairman			
6 7	General Manager-Chief Engineer	Board of Supervisors, Riverside County Flood Control and Water Conservation District			
8	Dated: 03-05-08				
10	APPROVED AS TO FORM:	ATTEST:			
11 12	JOE RANK County Counsel	NANCY ROMERO Clerk to the Board			
13	By	By Ougust			
14 15	Dated: 3/11/08	(SEAL)			
16					
17 18 19	RECOMMENDED FOR APPROVAL:  By LARRY PARRISH County Executive Officer	By ROY WILSON, Chairman Board of Supervisors, County of Riverside			
20 21	Dated:ATTEST:				
22		NANCY ROMERO			
23		Clerk to the Board			
24 25		Deputy			
26		(SEAL)			
27 28	JEU:cw P8/117865				

APPROVED AS TO FORM:

By STEVE ROBBINS

General Manager-Chief Engineer

By PETER NELSON

President

**CITY OF BANNING** 

By City Attorney

y JX Whyle

ATTEST:

By Mari a. Caldein

Dated: 5-19-08

CITY OF CATHEDRAL CITY

City Attorney

Mayor

ATTEST:

y Man Man Dated

City Clerk

CITY OF COACHELLA

 By Eduber
Mayor

ATTEST:

By ////// Jernande

Dated: Coppel 24, 2008

APPROVED AS TO FORM:

By Rule: Quia:

City Attorney

By Quia Rule

Dated: 9/17/08

Taterin City Clerk

CITY OF INDIAN WELLS

City Attorney

ATTEST;

APPROVED AS TO FORM:

By Lyse Rames Watson

ATTEST

By Lyse Rames Watson

ATTEST

By Lyse Rames Watson

Dated: 4/10/88

CITY OF LA QUINTA

City Attorney

Mayor

ATTEST:

City Clerk

Dated:

APPROVED AS TO FORM:	CITY OF PALM DESERT
By July.	By Jean M. Benson
City Attorney	Mayor
ATTEST:	
By Park A Carse	Dated: 5-2-08
City Clerk	

**CITY OF PALM SPRINGS** 

City Attorney

ATTEST:

Dated:\_

APPROVED BY CITY COUNCIL

APPROVED AS TO FORM:

By
City Attorney, Steve Quintanilla

ATTEST:
By
City Clerk, Elena Keeran

CITY OF RANCHO MIRAGE

By
Mayor, Ron Meepos

Dated: 5/9/08

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